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STATE OF HAWAII DEPARTMENT OF TAXATION

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To: The Honorable Karl Rhoads, Chair

and Members of the House Committee on the Judiciary

Date: Friday, February 6, 2015

Time: 2:00 P.M.

Place: Conference Room 325, State Capitol

From: Maria E. Zielinski, Director

Department of Taxation

Re: H.B. 966, Relating to Section 237-23, Hawaii Revised Statutes

The Department of Taxation (Department) strongly supports H.B. 966, an Administration measure. The application of the General Excise Tax (GET) to non-profit organizations is complex, and the change presented in H.B. 966 ensures consistency in how the issue will be treated by the courts.

Act 184, Session Laws of Hawaii 2012 (Act 184), amended section 237-23, Hawaii Revised Statutes (HRS) to add potable water companies to the existing exemption provided to certain non-profit organizations. In the process, the words "as such" were deleted from the section. These words have been important for courts in the past and should be returned to the statute to ensure consistent treatment of non-profit organizations entitled to this exemption.

Section 237-23, HRS, states, and Hawaii courts have consistently held, that non-profit organizations are only entitled to a GET exemption for activities that are undertaken in pursuit of the organization's exempt purpose. Income from any activity the sole purpose of which is the generation of income, regardless of how that income is eventually used, is subject to tax. Determination of what income is entitled to the exemption can be complex, and several cases on the subject have reached the Hawaii Supreme Court in the past.

In one such case, <u>In re Queen's Medical Center</u>, 66 Haw. 318 (1983), the Hawaii Supreme Court held that certain activities of a non-profit hospital were not entitled to the exemption, because the activities were not activities of a hospital "as such." In that case the presence of this wording in the statute was critical to the Court's decision.

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Since the deletion of the words "as such" were inadvertent, and there is nothing presented to suggest a change in application of GET law to non-profit organizations, the Department respectfully requests that the amendment proposed in this measure be adopted.

Thank you for the opportunity to provide comments.

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SUBJECT: GENERAL EXCISE, Clarify language

BILL NUMBER: SB 1135; HB 966 (Identical)

INTRODUCED BY: SB by Kim by request; HB by Souki by request

BRIEF SUMMARY: Amends HRS section 237-23(b)(3) to add the phrase "as such" which was

inadvertently omitted.

EFFECTIVE DATE: Upon approval

STAFF COMMENTS: This is an administration measure submitted by the department of taxation TAX-03 (15). It appears that when Act 184, SLH 2012, amended HRS section 237-23 to add potable water companies to the list of general excise tax exempt organizations, the phrase "as such" was omitted. That phrase is important because *In re The Queen's Medical Center*, 66 Haw. 318, 661 P.2d 1201 (1983), held that it significantly limited the exemption given to hospitals, infirmaries, and sanitaria.

Because the intent is to fix a problem inadvertently caused by Act 184, SLH 2012, the effective date of the bill should be amended so that it is retroactive to the effective date of Act 184. Otherwise, affected taxpayers would be able to go in for refunds for any tax paid on nonexempt activity, such as parking fees paid to hospital parking lots, that presumably would be exempt if the phrase "as such" were not there.

Digested 2/4/15